

General Assembly

Raised Bill No. 6570

January Session, 2021

LCO No. 3614



Referred to Committee on TRANSPORTATION

Introduced by: (TRA)

AN ACT CONCERNING TRANSIT-ORIENTED DEVELOPMENT AND MUNICIPAL ZONING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (*Effective from passage*) (a) On or before October 1, 2021, the
- 2 Commissioner of Transportation, in consultation with the
- 3 Commissioner of Housing, shall (1) identify five transit stations where
- 4 the associated parking lot is owned by the state, and (2) issue a request
- 5 for information for the construction of transit-oriented development on
- 6 such parking lots, provided the same number of parking spaces will be
- 7 maintained and at least twenty per cent of the development will be
- 8 affordable housing, as defined in section 8-39a of the general statutes.
- 9 (b) On or before February 1, 2022, the Commissioner of
- 10 Transportation shall submit, in accordance with section 11-4a of the
- 11 general statutes, a summary of the responses to the request for
- 12 information, along with any recommendations, to the joint standing
- 13 committee of the General Assembly having cognizance of matters
- 14 relating to transportation.
- 15 Sec. 2. Section 8-2 of the general statutes is repealed and the following

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is substituted in lieu thereof (*Effective October 1, 2021*):

- (a) (1) The zoning commission of each city, town or borough is authorized to regulate, within the limits of such municipality, the height, number of stories and size of buildings and other structures; the percentage of the area of the lot that may be occupied; the size of yards, courts and other open spaces; the density of population and the location and use of buildings, structures and land for trade, industry, residence or other purposes, including water-dependent uses, as defined in section 22a-93; [,] and the height, size, location, brightness and illumination of advertising signs and billboards. Such bulk regulations may allow for cluster development, as defined in section 8-18.
 - (2) Such zoning commission may divide the municipality into districts of such number, shape and area as may be best suited to carry out the purposes of this chapter; and, within such districts, it may regulate the erection, construction, reconstruction, alteration or use of buildings or structures and the use of land. All [such] zoning regulations shall be uniform for each class or kind of buildings, structures or use of land throughout each district, but the regulations in one district may differ from those in another district. [, and]
 - (3) Such zoning regulations may provide that certain classes or kinds of buildings, structures or uses of land are permitted only after obtaining a special permit or special exception from a zoning commission, planning commission, combined planning and zoning commission or zoning board of appeals, whichever commission or board the regulations may, notwithstanding any special act to the contrary, designate, subject to standards set forth in the regulations and to conditions necessary to protect the public health, safety, convenience and property values. [Such]
- 44 <u>(b) Zoning regulations adopted pursuant to subsection (a) of this</u> 45 <u>section shall: [be]</u>
 - (1) Be made in accordance with a comprehensive plan and in [adopting such regulations the commission shall consider]

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48 <u>consideration of</u> the plan of conservation and development [prepared] 49 <u>adopted</u> under section 8-23; [. Such regulations shall be]

- (2) Be designed to lessen congestion in the streets; to secure safety from fire, panic, flood and other dangers; to promote health and the general welfare; to provide adequate light and air; to prevent the overcrowding of land; to avoid undue concentration of population and to facilitate the adequate provision for transportation, water, sewerage, schools, parks and other public requirements; [. Such regulations shall be]
- (3) Be made with reasonable consideration as to the character of the district and its peculiar suitability for particular uses and with a view to conserving the value of buildings and encouraging the most appropriate use of land throughout such municipality. Such regulations may, to the extent consistent with soil types, terrain, infrastructure capacity and the plan of conservation and development for the community, provide for cluster development, as defined in section 8-18, in residential zones; [. Such regulations shall also encourage]
- (4) Encourage the development of housing opportunities, including, but not limited to, opportunities for multifamily dwellings, consistent with soil types, terrain and infrastructure capacity, for all residents of the municipality and the planning region in which the municipality is located, as designated by the Secretary of the Office of Policy and Management under section 16a-4a; [. Such regulations shall also promote]
- 72 (5) Promote housing choice and economic diversity in housing, 73 including housing for both low and moderate income households; [, and 74 shall encourage]
 - (6) Encourage the development of housing which will meet the housing needs identified in the state's consolidated plan for housing and community development prepared pursuant to section 8-37t and in the housing component and the other components of the state plan of conservation and development prepared pursuant to section 16a-26; [.

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80 Zoning regulations shall be]

- 81 (7) Be made with reasonable consideration for their impact on agriculture, as defined in subsection (q) of section 1-1; and
- 83 (8) Require fifty per cent of the area within a one-half mile radius of
 84 a bus rapid transit station or passenger railroad station (A) allow for the
 85 creation of as-of-right accessory apartments and residential buildings
 86 containing at least four dwelling units or mixed-use buildings that allow
 87 dwelling units, and (B) not be subject to mandatory minimum parking
 88 requirements.
- 89 (c) Zoning regulations <u>adopted pursuant to subsection (a) of this</u> 90 section may: [be]
 - (1) Be made with reasonable consideration for the protection of historic factors and shall be made with reasonable consideration for the protection of existing and potential public surface and ground drinking water supplies. On and after July 1, 1985, the regulations shall provide that proper provision be made for soil erosion and sediment control pursuant to section 22a-329; [. Such regulations may also encourage]
 - (2) Encourage energy-efficient patterns of development, the use of solar and other renewable forms of energy, and energy conservation; [. The regulations may also provide]
 - (3) Provide for incentives for developers who use passive solar energy techniques, as defined in subsection (b) of section 8-25, in planning a residential subdivision development. The incentives may include, but not be limited to, cluster development, higher density development and performance standards for roads, sidewalks and underground facilities in the subdivision; [. Such regulations may provide]
 - (4) Provide for a municipal system for the creation of development rights and the permanent transfer of such development rights, which may include a system for the variance of density limits in connection with any such transfer; [. Such regulations may also provide]

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111 (5) Provide for notice requirements in addition to those required by 112 this chapter; and [. Such regulations may provide] 113 (6) Provide for conditions on operations to collect spring water or 114 well water, as defined in section 21a-150, including the time, place and 115 manner of such operations. [No such regulations shall prohibit] 116 (d) Zoning regulations adopted pursuant to subsection (a) of this 117 section shall not: 118 (1) Prohibit the operation of any family child care home or group 119 child care home in a residential zone; [. No such regulations shall 120 prohibit] 121 (2) Prohibit the use of receptacles for the storage of items designated 122 for recycling in accordance with section 22a-241b or require that such 123 receptacles comply with provisions for bulk or lot area, or similar 124 provisions, except provisions for side yards, rear yards and front yards 125 [. No such regulations shall] or unreasonably restrict access to or the size 126 of such receptacles for businesses, given the nature of the business and 127 the volume of items designated for recycling in accordance with section 128 22a-241b, that such business produces in its normal course of business, 129 provided nothing in this section shall be construed to prohibit such 130 regulations from requiring the screening or buffering of such receptacles 131 for aesthetic reasons; [. Such regulations shall not impose] 132 (3) Impose conditions and requirements on manufactured homes 133 having as their narrowest dimension twenty-two feet or more and built 134 in accordance with federal manufactured home construction and safety standards or on lots containing such manufactured homes which are 135 136 substantially different from conditions and requirements imposed on 137 single-family dwellings and lots containing single-family dwellings; [. 138 Such regulations shall not impose]

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(4) Impose conditions and requirements on developments to be

occupied by manufactured homes having as their narrowest dimension

twenty-two feet or more and built in accordance with federal

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- manufactured home construction and safety standards which are substantially different from conditions and requirements imposed on multifamily dwellings, lots containing multifamily dwellings, cluster developments or planned unit developments; [. Such regulations shall not prohibit]
- (5) Prohibit the continuance of any nonconforming use, building or
 structure existing at the time of the adoption of such regulations or
 require a special permit or special exception for any such continuance;
 [. Such regulations shall not provide]

- (6) Provide for the termination of any nonconforming use solely as a result of nonuse for a specified period of time without regard to the intent of the property owner to maintain that use; [. Such regulations shall not terminate]
- (7) Terminate or deem abandoned a nonconforming use, building or structure unless the property owner of such use, building or structure voluntarily discontinues such use, building or structure and such discontinuance is accompanied by an intent to not reestablish such use, building or structure. The demolition or deconstruction of a nonconforming use, building or structure shall not by itself be evidence of such property owner's intent to not reestablish such use, building or structure; and [. Unless such town opts out, in accordance with the provisions of subsection (j) of section 8-1bb, such regulations shall not prohibit]
 - (7) Prohibit the installation of temporary health care structures for use by mentally or physically impaired persons [in accordance with the provisions of section 8-1bb if such structures comply with the provisions of said section.] pursuant to section 8-1bb, unless the municipality opts out pursuant to subsection (j) of said section.
 - (e) Any city, town or borough which adopts the provisions of this chapter may, by vote of its legislative body, exempt municipal property from the regulations prescribed by the zoning commission of such city, town or borough; but unless it is so voted municipal property shall be

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174 subject to such regulations.

[(b)] (f) In any municipality that is contiguous to Long Island Sound the regulations adopted [under] <u>pursuant to subsection (a) of</u> this section shall be made with reasonable consideration for restoration and protection of the ecosystem and habitat of Long Island Sound and shall be designed to reduce hypoxia, pathogens, toxic contaminants and floatable debris in Long Island Sound. Such regulations shall provide that the commission consider the environmental impact on Long Island Sound of any proposal for development.

[(c)] (g) In any municipality where a traprock ridge, as defined in section 8-1aa, or an amphibolite ridge, as defined in section 8-1aa, is located, the regulations adopted pursuant to subsection (a) of this section may provide for development restrictions in ridgeline setback areas, as defined in said section. The regulations may restrict quarrying and clear cutting, except that the following operations and uses shall be permitted in ridgeline setback areas, as of right: (1) Emergency work necessary to protect life and property; (2) any nonconforming uses that were in existence and that were approved on or before the effective date of regulations adopted under this section; and (3) selective timbering, grazing of domesticated animals and passive recreation.

[(d)] (h) Any advertising sign or billboard that is not equipped with the ability to calibrate brightness or illumination shall be exempt from any municipal ordinance or regulation regulating such brightness or illumination that is adopted by a city, town or borough after the date of installation of such advertising sign or billboard pursuant to subsection (a) of this section.

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	New section	
Sec. 2	October 1, 2021	8-2	

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Statement of Purpose:

To (1) increase the number of transit-oriented developments with an affordable housing component, and (2) require a municipality's zoning regulations permit a greater density of housing within one-half mile of a bus rapid transit station or passenger railroad station.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

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